### **2011 Military Health System Conference**

### Value and Innovation in Acquisition and Contracting

The Quadruple Aim: Working Together, Achieving Success

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TRICARE Management Activity

### **Topics**



- History and Background
- Organization
- Mission
- Contracting Authority
- Regulations/Practices Followed
- Component Acquisition Executive (CAE)
- Roles and Responsibilities

### Topics, Cont.



- Workload Statistics
- Performance Based Acquisition
- Acquisition Process
- Acquisition Career Management
- DoD Panel on Contracting Integrity
- AM&S Performance Goals and Objectives
- Current Acquisition Issues
- Summary

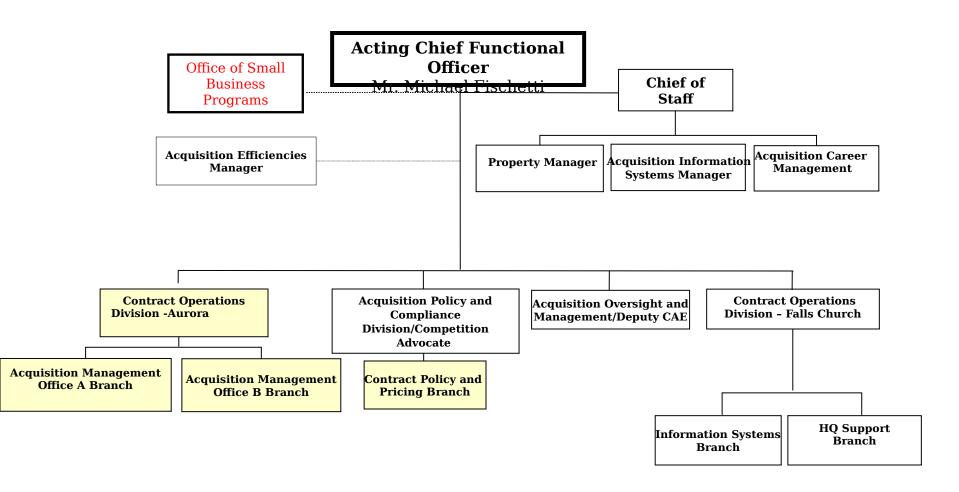
### **History and Background**



- DoD Directive 5136.12: The TRICARE Charter
  - Issued May 31, 2001
  - SECDEF established the TRICARE Management Activity's mission, roles, responsibilities, authorities
  - A DoD Field Activity of the Undersecretary of Defense for Personnel & Readiness
  - The Directorate of AM&S has the primary responsibility for contracting activity in support of TMA mission

### **AM&S Organization**





#### **AM&S Mission**



- Component Acquisition Executive
- Head of the Contracting Activity
- Policy and Pricing
- Contracting
  - Health Care Services (Aurora)
  - Information Technology and other Non-Health Care Services (Falls Church)

### AM&S Mission, Cont.



- Competition Advocate
- Small and Disadvantaged Business
- Contract Management Systems
  - Contract writing systems
  - DOCUMENTUM
  - Federal Procurement Data System-Next Generation (FPDS-NG)
  - Management Tracking Report (MTR)
- Acquisition Career Management
  - Defense Acquisition Workforce Improvement Act (DAWIA)

### **AM&S Mission, Cont.**



- Contracting
  - Health Care Services
    - Managed Care
    - Pharmacy (Retail, Mail Order)
    - Dental
    - Overseas
    - TDEFIC
    - Designated Providers
    - Health Care Services Support Contracts
       TCARS, TPHAPS
  - Non-Health Care Services
    - Information Technology
    - Contractor Advisory Services
    - Contractor Support Services

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### **Contracting Authority**



- DoD Directive 5136.12, TRICARE Charter
- Defense Procurement and Acquisition Policy (DPAP)
  - Acts as Agency Head for Contracting
- TMA-Head of Contracting Activity (HCA)
  - Issues Contracting Officer warrants
- Contracting Officer
  - The only authorized person to act on behalf of the Government

### Contracting Authority, Cont.



- Unauthorized Commitments
  - Ratification
  - Can result in adverse personnel action
- Organizational Conflicts of Interest
- Ethics

### Regulations/Practices Followed\_\_\_\_\_

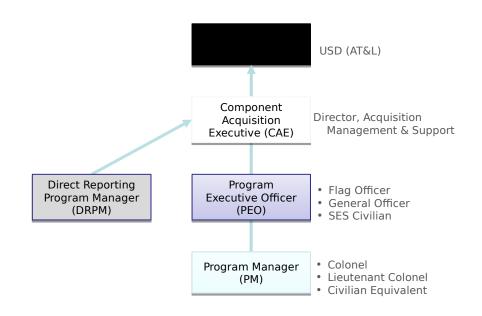


- Federal Acquisition Regulations (FAR)
- DoD FAR Supplement (DFARS)
- DoD Directives, Instructions, Manuals
- TRICARE Acquisition Practices (TAP)
- TRICARE Policy Memos
- TRICARE Policy Letters

#### CAE



- Senior official in TMA responsible for acquisition matters
  - Scope is across Military Health System (MHS) where DHP funds are used
  - Information technology and Acquisition of Services (e.g., TRICARE, IT, other, etc.)
- Reports to the Director, TMA for line management
- Reports to Under Secretary of Defense (USD), (Acquisition, Technology and Logistics) (AT&L) for acquisition management matters
- No statutory or regulatory job experience or certification requirements
  - Mr. Fischetti has Level III certification in Contracting and Program Management





- Defense Acquisition Executive (DAE)
  - USD (AT&L)
  - Responsible for supervising the Defense Acquisition System
- Component Acquisition Executive (CAE)
  - Senior official in the DoD Component responsible for acquisition matters
  - Reports to the Component Head administratively and to USD (AT&L) for acquisition management matters



- Program Executive Officer (PEO)
  - Typically a general/flag officer or SES
  - Responsible for a group of like programs
     dedicated to executive management
  - May not have any other command responsibilities unless waived
  - Statutory requirements for experience, training and Defense Acquisition Workforce Improvement Act (DAWIA) certification



- Program Manager (PM)
  - Individual with responsibility and authority to accomplish program objectives
  - Accountable for cost, schedule, and performance
  - Statutory requirements for experience, training and DAWIA certification



- Direct Reporting Program Manager (DRPM)
  - Meet PM requirements
  - Determined by CAE
  - Typically a general/flag officer or SES equivalent
  - Manage priority programs of such a nature that direct access to the CAE is deemed appropriate

### Roles and Responsibilities



- Contracting Officer
  - Oversight of acquisition process
  - Business advisor to senior leadership (PM, SSA)
  - Issues contracts and modifications
  - Issues determinations and findings
  - Testifies before Government Accountability Office (GAO)
  - Liaison between Government and contractor



- Contracting Officer, Cont.
  - Contract administration
    - Approves contractor payment
    - Oversight of contractor business systems
    - Change orders
    - Negotiation/Settlement of requests for equitable adjustment
    - Claims
    - Contractor performance management
    - Contract closeout



- Contracting Officer, Cont.
  - Delegates, in writing, oversight of technical requirements to the Contracting Officer's Representative (COR)
  - Provides direction and assistance to contractor



- Contracting Officer Representative (COR)
  - Reviews contract deliverables and provides recommendations
  - Identifies contract deficiencies and monitors corrective action plans
  - Provides support to CO on behalf of TRO Director or Program/Project Manager
  - Accepts provided services on behalf of the CO and authorizes contractor payment



- COR, Cont.
  - Conducts on-site reviews
  - Performance Assessment Tracking (PAT)
     and Contractor Performance Assessment
     Reporting System (CPARS) input
  - Performs technical evaluations as requested
  - Assists in transition activities



- Source Selection Authority (SSA)
  - Insures integrity of the source selection process
  - Selects the source selection team
  - Approves the source selection plan
  - Makes source selection determination representing the "best value" to the Government
  - Testifies before the GAO
- Office of General Counsel
  - Provides legal counsel to the Program Manager, Contracting Officer and SSA
  - Defends award decision in the event of protest

#### Workload Statistics



- Health Care Services Contracts
  - 1535 contractual actions (FY10)
  - \$10.9 billion (FY10)
  - Major contractors
    - Healthnet, Inc.
    - Humana, Inc.
    - AEA International Holding
    - Triwest Healthcare Alliance
    - Express Scripts, Inc.
    - Wisconsin Physician Services
    - Meridian Resource
    - Delta Dental

#### Workload Statistics



- IT and Non-Health Care Services Contracts
  - -1,655 contractual actions (FY10)
  - \$2.3 billion (FY10)
  - Major contractors
    - SAIC
    - Deloitte, LLP
    - Planned Systems International
    - Axiom Resource Management
    - Irving Burton Associates
    - Veritas Capital
    - Northrop Grumman

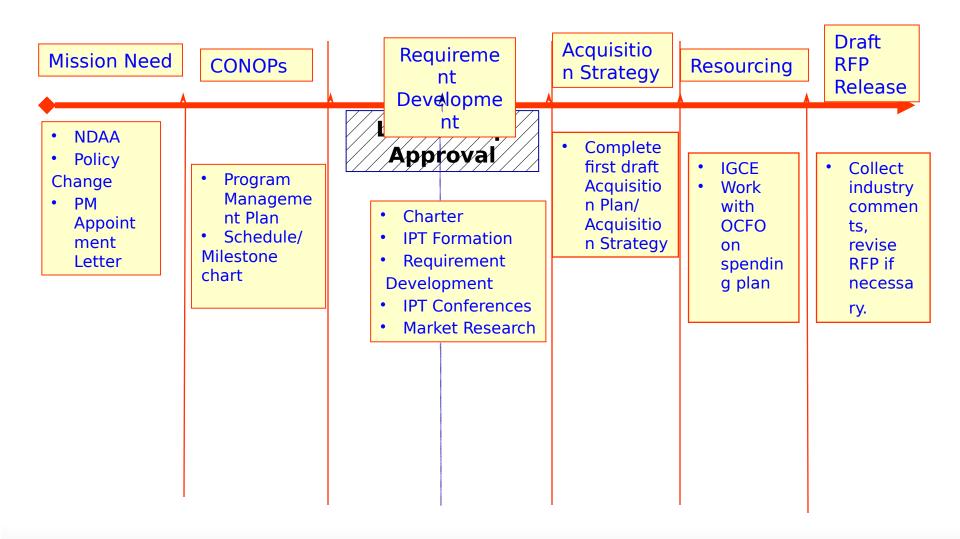
### Performance-Based Acquisition\_\_\_\_



- Performance work statement
  - Measurable outcomes vs. proscriptive methods
- Measurable performance standards
  - Defines acceptable performance
  - Determines if requirement has been met
- Remedies
  - Standards if performance not met
  - Incentives if performance is exceeded
- Performance assessment plan
  - How contractor will be measured
    - Quality assurance surveillance plan (QASP)
    - Quality assurance plan

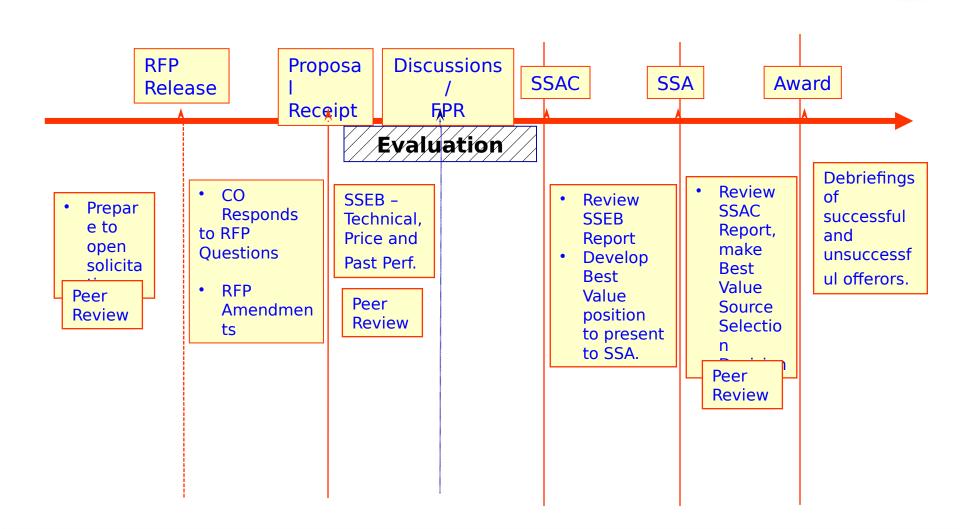
### **Acquisition Process**





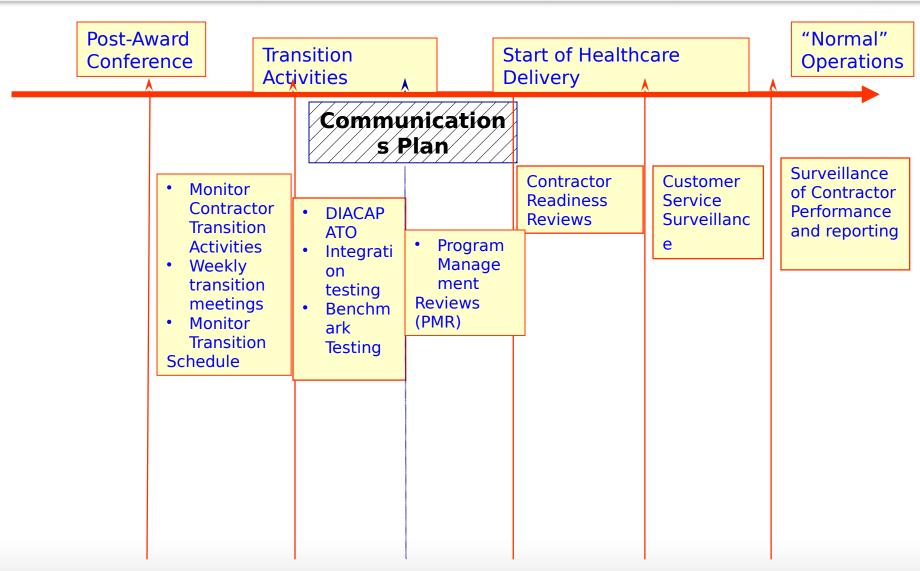
### Acquisition Process, Cont.





### **Acquisition Process, Cont.**





### Acquisition Career Management



- Defense Acquisition Workforce Improvement Act (DAWIA)
  - Acquisition career fields

- Auditing
  Business
  Contracting
  Facilities Engineering
  Property Management
  Life Cycle Logistics

- Program Management
   Production, Quality & Manufacturing.
- Information Technology
   Purchasing
- SPRDE\*
- Test & Evaluation

- Training
  - On-site
  - Distance learning
  - Local university/college equivalencies
  - Fulfillment
- Certification
  - Level I, II, or III in chosen acquisition career field
  - Education
  - Training
  - Experience

### Integrity



- Contracting integrity
- Sustained senior leadership
- Capable contracting workforce
- Adequate pricing
- Appropriate contracting approaches and techniques
- Sufficient contract surveillance

### Panel on Contracting Integrity, Cont.



- Contracting integrity in a combat/contingency environment
- Procurement fraud indicators
- Contractor employee conflicts of interest
- Recommendations for change
- Evaluation on contractor business systems
- Peer reviews

#### **AM&S Perf Goals and**



- **Objectives**High-performing acquisition organization
  - Meet MHS Mission Requirements
  - "Tone at the Top"—highest standards
    - Professionalism
    - Integrity
    - Ethics
    - Sound policies, procedures and principles
    - Conflict of interest checks and balances
    - Educated/Trained workforce IAW DAWIA
    - Responsibility and accountability
    - Transparency, where appropriate
    - Measures/metrics for contract performance
    - Benchmarking--process improvements and best practices

### Cont.



 Adhere to Best Practices; ie. DoD 5000.2, Enclosure 9, Acquisition of Services

dodis and objectives,

- Acquisition-centric project management (Milestone Decision Authority, PEO, PM, SSA)
- Clearly defined PM structure and approval authorities
- Project management core documents
  - Strategic planning
  - Acquisition planning

### Cont.



Milestone production and progress reporting

dodis dila objectives,

- Requirements validation
- Accountability for quality, cost, schedule
- Formal project management reviews (PMRs)
- Ensure a fair and reasonable price for the taxpayer and a healthy profit for industry we contract with

### **Current Acquisition Issues**



- Acquisition of services
- Decreasing contract spending smartly
- Improved efficiency and productivity in spending
- Improving acquisition transparency
- Increasing opportunities through competition
- Strategic Sourcing
- Improving the acquisition workforce
- Ethics, integrity and accountability
- Improving DoD acquisition requirements development
- Increasing small and disadvantaged business participation
- Ability One
- Green procurement
- Ethical and Professional business practices

### Summary



- Improving the business deal for the MHS through proper incentives and business practices
- Increasing opportunities for MHS present and prospective contractors
- Continuously improving the quality and effectiveness of the acquisition process
- Do "more without more"
- Use sound program management and contracting tools and techniques
  - Cost, schedule, performance
  - Accountability and transparency at every level

2011 @Printegusly improve workforce capabilities



